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Message Text

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ORIGIN IO-13

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---------- 072626
P R 100118Z DEC 76
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK PRIORITY
INFO AMEMBASSY BERN
AMEMBASSY VIENNA
USMISSION IAEA VIENNA
USMISSION GENEVA

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VIENNA ALSO FOR UNIDO

E.O. 11652: N/A

TAGS: AORG, UN, AU, SZ

SUBJECT: UN ADMINISTRATION: VIENNA AS THIRD UN CITY

1. THERE FOLLOWS APPROVED BRIEFING PAPER ON US POSITION CONCERNING THE UTILIZATION OF DONAUPARK SPACE. POSTS MAY DRAW ON THIS PAPER AT THEIR DISCRETION.

2. QUOTE. UN UTILIZATION OF DONAUPARK (VIENNA) SPACE

QUOTE THE INTERNATIONAL ATOMIC ENERGY AGENCY AND THE UN INDUSTRIAL DEVELOPMENT ORGANIZATION HAVE BEEN SITUATED IN LESS THAN SATISFACTORY SPACE IN VIENNA FOR SOMETIME. WHEN THE GOVERNMENT OF AUSTRIA OFFERED TO BUILD NEW, MODERN
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SPACE, THE TWO AGENCIES ESTIMATED SPACE REQUIREMENTS THAT

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PROVED, AFTER CONSTRUCTION HAD BEGUN, VERY MUCH INFLATED. BECAUSE OF THE LARGE FINANCIAL COMMITMENT THE PROJECT BECAME A SERIOUS POLITICAL ISSUE IN AUSTRIA. IN AN EFFORT TO RESOLVE THIS SITUATION THE GOVERNMENT PROPOSED THAT VIENNA BECOME A THIRD UN CITY (AFTER NEW YORK AND GENEVA), AND OFFERED TO RENT THE SURPLUS SPACE (ADEQUATE FOR ABOUT 500 PROFESSIONALS AND 500 GENERAL SERVICE EMPLOYEES, PLUS CONFERENCE FACILITIES) TO THE UN FOR 1 AUSTRIAN SCHILLING PER YEAR. AN ADDITIONAL IMPORTANT REASON FOR THE AUSTRIAN OFFER WAS THE BELIEF THAT THE PRESENCE OF INTERNATIONAL

ORGANIZATIONS IN VIENNA WOULD INCREASE AUSTRIA'S SECURITY AND BUTTRESS ITS NEUTRALITY.

QUOTE. THE 29TH UN GENERAL ASSEMBLY ACCEPTED THE AUSTRIAN OFFER IN PRINCIPLE AND REQUESTED THE SECRETARY-GENERAL TO REPORT TO THE 30TH GENERAL ASSEMBLY ON ARRANGEMENTS. PRIOR TO THE ASSEMBLY ACTION, IN LATE NOVEMBER 1974, A UNITED STATES COMMITMENT TO SUPPORT VIENNA AS A THIRD UN CITY WAS MADE WHEN THE AUSTRIAN CHANCELLOR VISITED THIS COUNTRY

QUOTE. RECOGNITION OF VIENNA AS A THIRD UN CITY CARRIED WITH IT THE NECESSITY OF LOCATING APPROXIMATELY 500 PROFESSIONAL POSTS IN THAT CITY, BY TRANSFER FROM NEW YORK AND GENEVA, UNLESS NEW UN UNITS WERE ESTABLISHED WHICH COULD BE INITIALLY LOCATED IN THAT CITY. IN EARLY 1975, THEREFORE, THE IO BUREAU IN CLOSE CONSULTATION WITH THE U.S. MISSION TO THE UNITED NATIONS AND THE U.S. MISSION IN GENEVA SOUGHT TO IDENTIFY UN UNITS WHICH MIGHT BE MOVED TO VIENNA WITH MINIMAL IMPACT ON U.S. INTERESTS. IT PROVED IMPOSSIBLE TO OBTAIN ANY AGREEMENT. EACH PROGRAM OFFICE INSISTED THAT THE UN OFFICE WITH WHICH IT WAS CONCERNED HAD TO REMAIN IN ITS PRESENT LOCATION.

QUOTE. PARTLY BECAUSE OF THIS SITUATION AND PARTLY BECAUSE OF THE BELIEF THAT THE SECRETARY-GENERAL HAS A RESPONSI-BILITY FOR THE LOCATION OR MOVEMENT OF UNITS SUBJECT TO HIS DIRECTION, A DECISION WAS MADE THAT U.S. POLICY SHOULD LIMITED OFFICIAL USE

BE TO SUPPORT THE MANAGERIAL JUDGMENT OF THE SECRETARY GENERAL AS TO WHICH UNITS SHOULD BE TRANSFERRED TO VIENNA. THIS POSITION WAS FORMALLY MADE KNOWN TO THE SECRETARY-GENERAL AND TO THE GOVERNMENTS OF SWITZERLAND AND AUSTRIA.

QUOTE. RESPONDING TO A REQUEST OF THE 30TH GENERAL ASSEMBLY THE SECRETARY-GENERAL HAS RECENTLY SUBMITTED A REPORT TO THE 31ST UNGA ON THE UTILIZATION OF SPACE IN

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DONAUPARK. HE PROPOSED THAT APPROXIMATELY 100 OFFICES A YEAR BE FILLED FOR THE FIVE YEARS BEGINNING IN 1978, WITH HALF OF EACH YEAR'S MOVEMENT COMING FROM GENEVA AND HALF FROM NEW YORK. HE ALSO PROPOSED THAT THIS BE ACCOMPLISHED IN THREE PHASES.

QUOTE. IN THE FIRST PHASE (1978) THE CENTER FOR SOCIAL DEVELOPMENT (NEW YORK) AND THE SOCIAL AFFAIRS DIVISION (GENEVA) WOULD BE MOVED TO VIENNA, A SMALL ADMINISTRATIVE STAFF WOULD BE ESTABLISHED AND THE INFORMATION UNIT NOW ATTACHED TO UNIDO WOULD BE EXPANDED INTO A FULL-BLOWN UN INFORMATION OFFICE. WITH RESPECT TO PHASE II, TO BE OPERATIVE IN 1979, THE SECRETARY-GENERAL HAS SUGGESTED

SEVERAL UNITS WHICH MIGHT BE CONSIDERED FOR MOVEMENT, INCLUDING THE CONFERENCE OF THE COMMITTEE ON DISARMAMENT. A DECISION CONCERNING THE LATTER WOULD HAVE TO BE MADE BY THE MEMBER STATES SINCE IT IS NOT PART OF THE SECRETARIAT. IT IS SERVICED,HOWEVER, BY THE UN CONFERENCE SERVICES DIVISION WHICH IS FUNDED FROM THE UN REGULAR BUDGET AND THUS A MOVE TO VIENNA WOULD ENABLE THE ESTABLISHMENT OF A CONFERENCE SERVICES CADRE AVAILABLE FOR OTHER UN CONFERENCES. A NUMBER OF POSSIBILITIES ENVISAGED FOR THE THIRD PHASE, INCLUDING THE INTERNATIONAL ENERGY AGENCY, ARE STATED TO REQUIRE FURTHER STUDY.

QUOTE. THE UNITED STATES POSITION CONTINUES TO BE TO LEAVE THE DECISION ON LOCATING UN UNITS IN VIENNA TO MANAGERIAL JUDGMENT OF THE SECRETARY-GENERAL, WITHOUT ANY ATTEMPT TO INFLUENCE THAT JUDGMENT, AND TO SEEK AGREEMENT AMONG THE UN HOST COUNTRIES (SWITZERLAND, AUSTRIA, AND THE U.S.) ON TACTICS LEADING PROGRESSIVELY TO FULL UTILIZATION OF DONAUPARK. SHOULD THE SECRETARY-GENERAL'S MANAGERIAL LIMITED OFFICIAL USE

JUDGMENT NOT BE ACCEPTED THERE WOULD BE A SERIOUS RISK OF THIS ENTIRE MATTER BEING DECIDED ON POLITICAL GROUNDS TO THE DETRIMENT OF THE UN AND THE FULL UTILIZATION OF DONAUPARK.

QUOTE. TALKING POINTS

QUOTE. A. THE UNITED STATES IS COMMITTED TO THE ESTABLISH-MENT OF VIENNA AS A THIRD UN CITY (AFTER NEW YORK AND GENEVA), AND THE FULL UTILIZATION OF DONAUPARK.

QUOTE. B. THE UN GENERAL ASSEMBLY HAS APPROVED VIENNA AS A THIRD UN CITY.

QUOTE. C. APPROXIMATELY 500 PROFESSIONAL POSITIONS MUST BE

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MOVED FROM NEW YORK AND GENEVA TO VIENNA AT THE RATE OF ABOUT 100 PER YEAR FROM 1978 THROUGH 1982. (THE LOCATION OF NEW AGENCIES IN VIENNA - AS THE INTERNATIONAL ENERGY AGENCY - COULD REDUCE THE NUMBER OF POSITIONS TO BE MOVED.)

QUOTE. E. EFFORTS TO IDENTIFY UN UNITS WHICH COULD BE TRANSFERRED FROM NEW YORK OR GENEVA WITH MINIMAL IMPACT ON U.S. INTERESTS HAVE BEEN UNAVAILING.

QUOTE. F. THE U.S. POSITION IS TO ACCEPT THE SECRETARY-GENERAL'S MANAGERIAL JUDGMENT ABOUT THE UNITS OF THE SECRETARIAT WHICH SHOULD BE MOVED TO VIENNA. END QUOTE.

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